

Date:

24th October 2018

Venue:

Hudson Board Room (FO45), West Offices

Present:

(SW) Simon Westwood, CYSCB Independent Chair

(KM) Cllr K Myers, Lead Member, Education, Children & Young People

(KH) Karen Hedgley, Designated Nurse for Safeguarding Children VoY CCG

(BT) Barry Thomas, Lay Member

(AD) Anita Dobson, Senior Public Health Manager (represented (SS) Sharon Stoltz,
Director of Public Health

(JG) Janette Griffiths, Named Nurse for Safeguarding Children (representing (FM)
Fiona Mockford, Head of Safeguarding Children York Teaching Hospital)

(SS) Dr Sarah Snowden, Designated Doctor for Safeguarding Children, Vale of York
CCG

(JB) Juliet Burton, CYSCB Business & Performance Manager

(KA)g Karen Agar, Associate Director of Nursing, TEWV

(DB) Dan Bodey, Deputy Head Teacher, Fulford School and Early Adopter Project
Support

(CW) Caroline Wood, Schools Safeguarding Advisor

(NS) Nicola Stewart, Interchange Manager, Community Rehabilitation Company
(CRC)

(PC) Phil Cain, Assistant Chief Constable (NYP)

(CB) Cathy Brown, CYSCB Performance & Governance Officer

(NM)cv Niall McVicar, Head of Early Help and Local Area Teams

(DR) Debra Radford, Children's Service Manager, NSPCC

(LD) Laura Davis, Workforce Development Adviser, CYSCB

(MS) Maxine Squire, Interim Corporate Director Children's Services, Education and Communities

(AF) Amanda Flanagan, Manager for Children and Young People, IDAS

(MG) Matthew Grant, Independent Schools Representative, CP Lead, St Peters School

(SW) Sophie Wales, Assistant Director Children's Specialist Services

(TH) Tricia Head, Schools Representative, Head Teacher, Danesgate Community

(MC) Michelle Carrington, Chief Nurse, Vale of York CCG

(MP) Marie Pearson, Business Support – Minutes

In attendance for Harmful Sexual Behaviour (HSB) Presentation:

(PB) Pat Branigan, Development Manager, NSPCC

(HG) Helen Gazzola, Implementation Manager HSB, NSPCC

(ZG) Zoe Gracey, Children's Services Practitioner, NSPCC

In attendance for the report from the Safer York Partnership:

(JM) Jane Mowat, Head of Community Safety, CYC.

Apologies:

(FM) Fiona Mockford, Head of Safeguarding Children York Teaching Hospital

(SS) Sharon Stoltz, Director of Public Health

(LJ) Louise Johnson, Head of Area, North Yorkshire National Probation Service NE Division

(SH) Sarah Hill, CEO IDAS (was represented by (AF) Amanda Flanagan, Manager for Children and Young people IDAS

(WB) Will Boardman, Strategy & Policy Group Manager (People & Neighbourhoods)

(KA) Kyra Ayre, Head of Service, Adult Safeguarding, MCA & DoLs

(KM) Kim McDonnell, Service Manager, CAFCASS

(MP) Melanie Perara, Deputy Head of Legal Services

(RB) Rachael Bumby, Senior Project Manager, Transforming Care Programme, NHS England

(PM) Paul Mahony, Head of Offender Management, HMP/YO1 Askham Grange

(ZL) Zoe Lightfoot, Primary School Representative, Head Teacher, Hempland Primary Academy

(TB) Tom Brittain, Head of Housing Services

(MF) Martin Farran, Director of Adult Social Care

(MR) Megan Rule, Communications Manager, Communities & Neighbourhoods

1. Introductions

SW welcomed Sophie Wales to her first meeting.

2. Presentation on Harmful Sexual Behaviour

Pat Branigan, Development Manager, NSPCC, and national expert on Harmful Sexual Behaviour, presented some of the issues, understanding, research and findings on HSB. (The presentation is circulated with these minutes.)

ZG Children's Services Practitioner NSPCC led a group exercise using the Brook Traffic Tool behaviours for 5 – 9-year olds.

PB advised that currently there is no national strategy on HSB, but that NSPCC had developed an HSB Assessment Framework which has been piloted in some areas of the country. A free self-assessment tool for schools - Beyond Referrals - has been developed. This is available online.

A discussion followed regarding:

- Ongoing work in schools around PSHE and the quality varying according to establishment
- That there is no 'online/offline' for young people; it is all the same and must be the same safeguarding messages for both.
- That the Brook Traffic Light Tool may not have moved in line with technology but could still be useful.

SW thanked Pat, Zoe and Helen for their presentation session. He reminded Board members that there is currently a Learning Lessons Review ongoing which is

focused around HSB. Some of the tools and ideas from today may inform future planning and actions. KH said the final report on the LLR is due in February 2019.

3. Draft Minutes and Actions from the CYSCB meeting on 18 July

Summary of the actions from previous meeting:

Actions		Update
Action: 18/07/18/01	DE will check the attendance escalation issue previously discussed by the Board and will report back views of the Board to the PPSRG Chair	The PPSRG has asked Sarah Olorenshaw (Service Mgr. Quality Assurance) to do some work on attendance at Review Conferences. The findings will be reported in to CRAG (Case Review Audit Group) as PPSRG has now merged with CRAG, who will report back to the Business Group.
Action 18/07/18/02	JS will share NMcV's report on the Young Advisor's initiative when it is available	NMcV advised that part of the Young Advisor's paper is to be redesigned. CYSCB agreed to remove this as an action pending further developments in the future. Removed
Action 18/07/18/03	DR will facilitate a separate meeting with partners to discuss the HSB (Harmful Sexual Behaviour) Strategy.	Completed
Action 18/07/18/04	DR will facilitate a half hour presentation to the Board	Completed today.
Action 18/07/18/05	JB will add to agenda a half hour presentation at the next Board	Completed today
Action 18/07/18/06	SW will add the issue of HSB to Inter Board Chairs agenda in December.	Completed.
Action 18/07/18/07	SW will pick up the issue of new chairs for the LADP (Local Area	JB confirmed that Chairs have been found for both groups. Supt Allan

	Delivery Partnership) and Neglect subgroup	Harder NYP will Chair LADP. Anita Dobson, Nurse Consultant Public Health will chair the Neglect Subgroup
Action 18/07/18/08	PC will send the County Lines presentation to JB for distribution to Board members	Completed
Action 18/07/18/09	JB will send PC the Inter Board Protocol which agrees the lead strategic boards for a variety of issues.	Completed

4. PDSG report with subgroup highlights

KH shared the PDSG report to Board which had been circulated with the papers, with support from sub-group chairs.

Partnership, Practice, Scrutiny and Review Group (PPSRG)

There was an audit of MARAC (Multi-agency Risk Assessment Conferences) in July regarding perpetrators in the 16 to 17-year age group. The theme was young people as perpetrators and their identification also as vulnerable victims.

A letter from SW (Independent Chair) and the safeguarding partners has been sent to the Chair of Safer York Partnership to highlight the need for 16 – 17-year olds to also be considered as victims even though they may have perpetrated domestic abuse. There is a need to ensure that the Chair of the MARAC is considering the offender as well as the victim. The Chair of SYP has indicated that the letter will be discussed at the next meeting of SYP.

SW asked if checking attendance and accuracy of records for MARAC's was still an issue. PC said that he would check on this with Det. Inspector Shaun Page.

Action 24/10/18/01 PC to check with Det. Inspector Shaun Page whether attendance at MARACs is still an issue.

Case Review Group

Child P Learning Lessons Review

The reviewer carrying out the LLR has met with practitioners who were involved with the case to understand, and learn from, their perspective. She has also completed a session with managers and practitioners who were not involved in order to learn from their experiences and to share some of the early learning from the review. The first draft of the report is due in November 2018

NHSE led Significant Incident Independent Investigation

A draft of the report has been shared for stakeholder feedback. The Final Draft report will be available shortly.

CSA&E/MfH Subgroup

DR advised that a case presentation to the subgroup had taken place.

DR urged agencies to refer children with mild/moderate learning disabilities to NSPCC 'Letting the Future in (Learning Disability)' therapeutic service as there have been no referrals to date.

JTAI Update

MS provided the Board with an update on the Joint Targeted Area Inspection (JTAI) focused on Child Sexual Abuse in the Family Environment (CSAFE). MS said that York is the first Local Authority to be inspected under the theme of CSA in the family.

JTAI draft report has been shared with lead partners. The final report will be published on 9th November 2018. MS felt that it was a valuable report which evidenced that we know ourselves well.

A statement of action will be submitted to the inspectorates as required by February 2019. MS advised that the Lead Inspector had said that they could see that practitioners were very much on top of the process but as partners we need to:

- Evidence our practice more
- Explicitly state the systems in use.

The Inspectors had highlighted that there are good things happening in York which do not happen in other authorities. The feedback was very positive about the role of the Board.

The QA Inspector said that it came out 'in spades' that York is open to learning. The inspectors acknowledged our challenges but felt that we had a good baseline to take us through different forms of inspection.

Neglect Sub-group

AD provided an update. The Neglect Strategy Delivery Plan is scrutinised and challenged at each meeting. The use of the Graded Care Profile is expanding to include Local Area Teams. A re-audit of the use of the Graded Care Profile will take place in 2019 which will include the Voice of the Child.

SW acknowledged that a case example presentation using the Graded Care Profile might be ambitious for January 2019 Board meeting given staff changes. However, it should be put on the forward plan for a future meeting.

VOIG

NMcV provided an update. He said that he is looking through the membership of the subgroups to determine whether there is any agency missing from the VOIG group.

A report was received from Liz Costello (Lead Nurse, Child Sexual Assault Assessment Centre (CSAAC)) which is from young people who have used the CSAAC service. NMcV can share some of the findings from this with Board members.

The U-Matter Survey has taken place with children and young people in care in York. NMcV can share the report from this.

It was suggested the report could be shared via the VOIG report to PDSG

CDOP (Child Death Overview Panel)

New government guidance on the Child Death Review Processes and the Child Death Overview Panel has now been published. As the LSCBs will no longer exist, new governance structures for CS+DOP are required. JB advised that there has now been a meeting of the Chief Officers from the Child Death Review partners across York and North Yorkshire (named in the new guidance as the local authority and the CCG). The partner's decision was that CDOP will continue to report in to the Safeguarding Partnership in York and in North Yorkshire.

While some of the operational process has been changed very slightly in the new guidance, the Panel will continue to meet as it does now and with the same geographical footprint. This means that it will consider less than the government's recommended review of 80 deaths per year, but York and North Yorkshire will liaise with regional colleagues to ensure that there is enough data to identify trends and modifiable factors regionally.

There will be a review of the job description for the CDOP Coordinator to ensure that it is appropriate for the new statutory guidance. The Child Death Review Partners have agreed to share any of the financial implications that may result from this.

The current chair of CDOP is moving to take up a new post. A new chair will therefore be identified.

LAT Profiling Project

NMcV the Head of Early Help Services gave a presentation to the last PDSG about Local Area Teams and the Early Help profiling which has taken place to date. Going forward profiling is now beginning to use Adverse Childhood Experiences (ACEs) as a measure.

5. Report from the Safer York Partnership re Domestic Abuse

In July 2017, the Chair of the City of York Safeguarding Children Board (CYSCB) wrote to Safer York Partnership (SYP) expressing concerns in relation to the impact of domestic abuse on children and young people in York. These concerns were based upon the findings of a report carried out by a task and finish group sub group of CYSCB. This was followed up with further correspondence and discussion with the Chair of SYP.

Jane Mowat, Head of Community Safety for the City Council attended today's meeting to report on SYP's response to the concerns. A report from SYP was shared with Board members in the papers.

The multi-agency partnership working to tackle domestic abuse is delivered collectively across York and North Yorkshire. JM advised that Domestic Abuse services have previously been commissioned on an ad hoc basis and that there

were 28 individual contracts sitting in different organisations. A review of commissioned services has now taken place. This has resulted in commissioning of new services for children/young people for a period of 49 months.

The JCG is looking to the office of the Police and Crime Commissioner to commission an academic piece of research into domestic violence locally. The Home Office periodically makes available funding to support the work aligned to tackling domestic abuse and the research will make any funding bids from York more evidenced based.

JM advised that the data and information relating to children and young people across the county has not been robust. The Joint Coordinating Group is leading on work to improve and capture of data and information to generate a clear picture of the impact of domestic abuse and the specific needs of children and young people to develop future commissioning.

The evaluation of Operation Encompass is just about to start and it will be shared with the LSCB once it has been received by Community Safety Partnerships.

Domestic Abuse Strategy is being revitalised. The strategy will be reviewed annually and refreshed if necessary.

JM was asked when the Operation Encompass evaluation would be completed and who was going to undertake it. JM clarified that the evaluation would be done by one of the NYP Domestic Abuse Coordinators (DAC). PC agreed to find out which DAC this would be.

Action: 24/10/18/02 PC will discuss the timeframe for Operation Encompass evaluation with Supt Allan Harder and find out which Domestic Abuse Coordinator would be leading on this. He will report back to Board on this.

KH clarified that outcomes from midwifery from Operation Encompass will be provided in Assurance Reports to the Board and as part of the evaluation.

NMcV asked how the workforce will be notified about the new DA services and interventions. JM advised that there would be a conference at the end of March 2019 and information for managers to cascade to the workforce.

MS asked about the waiting lists for services. JM said waiting lists remained but further investment has been put in.

SW felt that the re-commissioning was a positive move but was concerned that some children and families might not be getting a service because of gaps remaining in services.

NMcV asked if young people have been directly engaged in the commissioning process. JM said that the PCC youth panel were engaged in this and the proposed academic research will be expected to include children and young people. JM said that she could share information about the commissioned services with Board members with these minutes.

SW thanked JM for her report.

6. Report on the new safeguarding partnership arrangements

The final report on the new safeguarding partnership arrangements in response to Working Together 2018 was shared with Board members. The report will go to Chief Officers Reference and Accountability Group on 25th October 2018. It is expected that there will be an agreement on the implementation of the new arrangements. The new arrangements will therefore commence in April 2019 with the final meeting of the current LSCB in January 2019.

KH suggested one amendment to the terms of reference for the new Partnership. Leeds and York NHS Partnership provide some services in York and were previously Board members. L and NY NHSP have asked if they can be added as virtual members of the new Partnership. This was agreed.

Action: 24/10/18/03 JB will add Leeds and North Yorkshire NHS Partnership to the virtual membership of the new City of York Safeguarding Children Partnership.

Early Adopter status

CYSCB has been successful in a bid to be an 'Early Adopter' of the new arrangements with a focus upon enhancing the, already robust, relationship with schools, early years and colleges to engage them fully in the Safeguarding Partnership.

Caroline Wood (Schools Safeguarding Adviser) is working on this with Dan Bodey (Deputy Head Teacher Fulford School) who has been seconded as Early Adopter Project Support.

DB had attended a meeting facilitated by the National Children's Bureau to share progress and information with other local authority area early adopters.

Locally progress has included:

- Engaging with the Childminder Network.
- SWDB attending a meeting with independent schools in November.
- Engagement with VOIG (Voice and Involvement Group) in order to include the views and voices of children and young people.
- Further attendance at regional meetings.
- A mapping exercise to look at networks which could helpfully support engagement and communications.

7. Assurance Reports

It was agreed that as it was not possible for the Assurance Reports from CAFCASS and CYC Adults' Services to be presented at today's meeting, these would be

shared electronically with Board members during November for questions and feedback.

8. CYSCB Performance Report

The CYSCB Performance Report for Quarter 2 2018/19 was shared with Board members with the papers.

CB advised data shows that a higher percentage of enquiries which do not reach the threshold for social care intervention are being signposted for early help (30%). NMcV commented that this figure was significantly higher than previous years which was good news. However, his concern was whether the Local Area Teams and Children's Front Door would have the capacity to handle the rising numbers of cases requiring early help coordination. MS commented that the issue of resources is currently under review.

The level of CSA referrals and CP plans in York reflects the low level across the country. The use of the 'Other' category for referrals is, however growing rapidly. Board members asked that this should be investigated to understand why this is and if there are coding or system issues that need to change to ensure we can reduce the other category.

SW commented that alcohol misuse figures appear to have increased. MS suggested that the figures might also be reflected in the city's health data.

9. CYSCB Unit Report

JB reported on work which has been ongoing by the CYSCB Business Unit since the last Board meeting.

Threshold Document

The draft of the new Multi-agency Threshold Document was shared with Board members with the papers for today's meeting. This has been published and is in use already but JB would welcome feedback and comments on this prior to it being published as final. The document will go to YorOk Board members at the next meeting which has now been put back to 4 December. Feedback would therefore be welcomed from Board members by the middle of December.

S11 audit

The next Section 11 (Children Act 2004) audit of partners safeguarding arrangements will take place across York and North Yorkshire at the end of this year. The audit document will be sent out in November 2018 for return by the end of January 2019 after which the results will be analysed and the analysis report shared. There will be only one document across both counties so partners who work cross border will not be required to complete and return more than one audit. The document will be in a much shorter format than in previous years.

Only those agencies named in the Children Act 2004 as having duties under Section 11 will be audited. This means that not all Board members will be asked to take part.

It has agreed with colleagues in North Yorkshire's LSCB that there will be no challenge event on this occasion. This is because CYSCB already has an Assurance Report process and North Yorkshire will look to do something similar.

Board Development Day

Board members are asked to pencil in a development day for Friday 22nd March 2019. Confirmation of this date and the details will be circulated in due course.

Safeguarding Week

Safeguarding Week 2019 is likely to take place in the last week of June. York and North Yorkshire are currently awaiting confirmation of this date from West Yorkshire. Public facing events will take place in York and across North Yorkshire under the banner that '*Safeguarding is everyone's business*'. A local York task group has been set up and CYSCB partners will be invited to join this and to organise events for the week. There will be a safeguarding conference on the Tuesday or Wednesday of Safeguarding Week. Board members are invited to suggest themes for workshops to take place at this conference and to suggest keynote speakers.

Modern Slavery Conference

The York and North Yorkshire Modern Slavery network is planning a conference to take place on 16 October 2019. Confirmation of this date is pending the required funding for the conference being sourced.

10.AOB

Independent Chair's meeting with Chair of Strategic Mental Health Partnership

SW said that he had met with Tim Madgwick, Chair of the Strategic Mental Health Partnership Board. The Mental Health Partnership has current work plans around:

- Long term prevention of mental ill-health
- Self-harm

MS stated that the Mental Health Strategy needed to take account of mental health issues for children and young people as it was currently very adult focused.

SW is planning further meeting with Tim Madgwick at the Inter-Board Chairs' meeting in December and would appreciate feedback from Board members on any mental health issues relating to children and young people. He can then alert Tim to these prior to the meeting in December.

Action: 24/10/18/04 Board members are asked to send any concerns on these issues (specifically relating to children and young people) to Juliet Burton.

11. Outcomes / Evidence of Impact

The Board agreed that what has been achieved at this meeting that will make a difference to children in York includes:

- Reaffirming a very specific focus on Harmful Sexual Behaviour (HSB)
- Learning about tools to use in interventions with HSB in a very practical way.
- Making a difference in the focus on children and young people in the Domestic Abuse forum. The recommissioning of services for a 4-year period.
- However, understanding the scope of the impact on children and young people remains key along with understanding what children and young people themselves are saying, for example, in the context of Operation Encompass.
- JTAI has confirmed that agencies in the partnership have a child centred approach.

SUMMARY OF ACTIONS:

There were no outstanding actions from previous meetings.	
Action 24/10/18/01	PC to check with Det. Inspector Shaun Page whether attendance at MARACs is still an issue.
Action: 24/10/18/02	PC will discuss the timeframe for Operation Encompass evaluation with Supt Allan Harder and find out which Domestic Abuse Coordinator would be leading on this. He will report back to Board on this.
Action: 24/10/18/03	JB will add Leeds and North Yorkshire NHS Partnership to the virtual membership of the new City of York Safeguarding Children Partnership.
Action: 24/10/18/04	Board members are asked to send any concerns on these issues (specifically relating to children and young people) to Juliet Burton.

Next meeting:

1.30-5.00 Wednesday 23 January 2019 Snow Room, West Offices